How do strategies to change organisational culture affect healthcare performance?

‘Organisational culture’ refers to characteristics shared by people who work within the same organisation. These characteristics may include beliefs, values, norms of behaviour, routines, and traditions. The management of organisational culture is viewed increasingly as a necessary part of health system reform. It is therefore important for policymakers to be aware how strategies to improve organisational culture affect healthcare performance.

Key messages

➤ Strategies to improve organisational culture include:
   – Leadership commitment and action through the clear communication of values and concerns related to the decisions taken, the reinforcement of desired behaviours during crisis periods, the use of role models, the allocation of rewards, and clear criteria for the selection and dismissal of employees
   – Programmes to improve job satisfaction, organisational commitment, teamwork and morale

➤ It is uncertain whether any of these strategies to improve organisational culture are effective in changing healthcare performance, as no studies met the review’s inclusion criteria.

➤ The implementation of strategies to improve organisational culture should include well-designed evaluations.
Background

Increasing emphasis has been placed on how changes to organisational culture and organisational structure impact upon healthcare performance. Organisational change is difficult to manage and its precise impacts on healthcare and healthcare policy are often poorly understood or unclear. The desirability and feasibility of adopted strategies to improve organisational change have therefore been called into question.

How this summary was prepared

After searching widely for systematic reviews that can help inform decisions about health systems, we have selected ones that provide information that is relevant to low-income countries. The methods used to assess the reliability of the review and to make judgements about its relevance are described here: www.supportsummaries.org/how-support-summaries-are-prepared/

Knowing what's not known is important

A reliable review might not find any studies from low-income countries or might not find any well-designed studies. Although that is disappointing, it is important to know what is not known as well as what is known.

A lack of evidence does not mean a lack of effects. It means the effects are uncertain. When there is a lack of evidence, consideration should be given to monitoring and evaluating the effects of the intervention, if it is used.
**About the systematic review underlying this summary**

**Review objective:** To determine the effectiveness of strategies to change organisational culture in order to improve healthcare performance and considering – when possible – different patterns of organisational culture

<table>
<thead>
<tr>
<th>Types of</th>
<th>What the review authors searched for</th>
<th>What the review authors found</th>
</tr>
</thead>
<tbody>
<tr>
<td>Study designs &amp; Interventions</td>
<td>Any strategy intended to change organisational culture in order to improve healthcare performance. The comparator could be normal care or any other active intervention. The following study designs were considered: randomized trials, non-randomized trials, controlled before-after studies and interrupted time series studies.</td>
<td>No eligible studies were found for inclusion in this review.</td>
</tr>
<tr>
<td>Participants</td>
<td>Healthcare organisations in which strategies to change organisational culture were applied</td>
<td>No eligible studies were found for inclusion in this review.</td>
</tr>
<tr>
<td>Settings</td>
<td>Any type of healthcare organisation in any country</td>
<td>No eligible studies were found for inclusion in this review.</td>
</tr>
<tr>
<td>Outcomes</td>
<td>Professional performance such as prescription rates, evidence-based practice, quality of care, and efficiency. Patient outcomes such as mortality, condition-specific measures of outcomes, quality of life, functional health status, and patient satisfaction. Organisational performance indicators such as wait times, in-patient hospital stay times, and staff turnover rates.</td>
<td>No eligible studies were found for inclusion in this review.</td>
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**Date of most recent search:** October 2009

**Limitations:** This is a well-conducted systematic review with only minor limitations. However, no studies that met the inclusion criteria were identified.

Summary of findings

It is not possible to draw any conclusions about the effectiveness of strategies to change organisational culture since no studies met the inclusion criteria for this review. An example of an excluded evaluation is a controlled before-after study that assessed the impact of an intervention to change organisational culture on the frequency of staff handwashing to decrease nosocomial infection rate.\(^1\) It was excluded because there was only one intervention and one control site and therefore any intervention effect is confounded with the effect of other differences between the two sites. Another example is a study that assessed the effectiveness of a program to improve spirit at work and staff wellness at a long term care site.\(^2\) This study did measure a change in culture.

These studies illustrate examples of strategies to change organisational culture, but do not provide reliable evidence of the effects of these strategies. The first study aimed to improve handwashing compliance through active support from hospital managers and medical and nursing leaders. Efforts to effect changes in organisational culture through leadership action focused on five key mechanisms:
- The communication of values and concerns underlying their choices
- Reinforcement of the desired behaviours during times of crisis
- Role modeling
- The allocation of rewards
- Clear criteria for the selection and dismissal of employees

In the second study, a ‘spirit at work program’ was implemented to improve job satisfaction, organisational commitment, teamwork and morale. This intervention would be difficult, if not impossible to replicate, since details about the intervention were not provided.

→ The effects of strategies to improve organisational culture on changing organisational culture and healthcare performance are uncertain. No reliable studies that measured these effects were found.

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\(^1\) Schein E. Organizational culture and leadership. San Francisco: Jossey Bass; 1985.

Relevance of the review for low-income countries

<table>
<thead>
<tr>
<th>Findings</th>
<th>Interpretation*</th>
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<tbody>
<tr>
<td><strong>APPLICABILITY</strong></td>
<td></td>
</tr>
<tr>
<td>➤ No studies were included.</td>
<td>➤ There may be a shortage of personnel with the skills needed to design and develop strategies to change organisational culture in low-income countries. ➤ The implementation of organisational culture strategies may be negatively impacted by institutional corruption within governments and healthcare organisations.</td>
</tr>
</tbody>
</table>

| EQUITY | |
| ➤ No studies were included. | ➤ The organisational cultures of healthcare providers that serve disadvantaged populations may vary. Interventions to implement change may need to consider these differences if they are to be effective. ➤ More resources may be needed to reach healthcare organisations in underserved areas in appropriate ways. |

| ECONOMIC CONSIDERATIONS | |
| ➤ No studies were included. | ➤ Intervention costs will vary and these must be determined for the specific settings in which organisational change interventions will be used. ➤ The value of using resources for interventions to change organisational culture needs to be weighed against the uncertain effects that these interventions have. |

| MONITORING & EVALUATION | |
| ➤ No reliable evidence of the effects of strategies to improve organisational culture is available. | ➤ Strategies to improve organisational culture should be evaluated using robust study designs, such as randomized trials or interrupted time series studies. Levels of resource use, and impacts on organisational performance, professional practice or patient outcomes should be measured. |

*Judgements made by the authors of this summary, not necessarily those of the review authors, based on the findings of the review and consultation with researchers and policymakers in low-income countries. For additional details about how these judgements were made see: www.supportsummaries.org/methods
Additional information

Related literature


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Conflict of interest
None declared. For details, see: www.supportsummaries.org/coi

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This review should be cited as

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About certainty of the evidence (GRADE)
The “certainty of the evidence” is an assessment of how good an indication the research provides of the likely effect; i.e. the likelihood that the effect will be substantially different from what the research found. By “substantially different” we mean a large enough difference that it might affect a decision. These judgements are made using the GRADE system, and are provided for each outcome. The judgements are based on the study design (randomised trials versus observational studies), factors that reduce the certainty (risk of bias, inconsistency, indirectness, imprecision, and publication bias) and factors that increase the certainty (a large effect, a dose response relationship, and plausible confounding). For each outcome, the certainty of the evidence is rated as high, moderate, low or very low using the definitions on page 3.

For more information about GRADE: www.supportsummaries.org/grade

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The Cochrane Effective Practice and Organisation of Care Group (EPOC) is part of the Cochrane Collaboration. The Norwegian EPOC satellite supports the production of Cochrane reviews relevant to health systems in low- and middle-income countries. www.epocoslo.cochrane.org

The Evidence-Informed Policy Network (EVIPNet) is an initiative to promote the use of health research in policymaking in low- and middle-income countries. www.evipnet.org

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